



PRESENTATIONS SPECIAL SESSION 6

SPECIAL SESSION 6:

Urban Land Use and Territorial Planning in the Pacific

Host

Sponsors and Co-organizers



















SPECIAL SESSION 6:

Urban Land Use and Territorial Planning in the Pacific

Day 2 (2 July, 2019. Nadi, Republic of Fiji).

Organized by: Commonwealth Association of Planners (CAP)

Speakers:

- Mr. Bryce Julyan, Vice President (NZ-Pacific), Commonwealth Association of Planners
- Dr. Wendy Saunders Senior Social Scientist, GNS Science, New Zealand
- Ms. Lesley Hopkins Technical Director, Beca International Consultants, New Zealand
- Dr Azmizam Abdul Rashid, Urbanice, Malaysia

This Special Session was hosted by the Commonwealth Association of Planners (CAP). CAP is a major global institution in planning and is playing an increasingly significant role in the worldwide promotion of planning as a fundamental part of governance for sustainable human settlement. CAP currently represents over 40 000 planners from 27 countries throughout the Commonwealth including African, Asian, Australasian and Caribbean countries.

Drawing on examples and observations of planners and practitioners from Commonwealth members the session examined urban land use and territorial planning in the context of rapid urbanisation and climate change, and looked at its application in the Pacific Region. The presentations illustrated urban and territorial land use planning projects and tools that are being applied and developed to plan for land use changes in the context of coastal, tropical and island nations facing climate change and urbanisation rates that stretch land and infrastructure resources. Presentations were followed by a panel discussion on the key challenges, and then group discussion on what tools and actions can we use to improve, strengthen plans and planning to achieve sustainable, positive outcomes for our land use and urban areas, whilst acknowledging and responding to climate change by building resilience in our urban settlements.

Presentations were reflective of the issues facing many coastal nations however the challenges are exacerbated in Small Island Developing states (SIDS) and the examples highlighted some of the specific issues faced by Pacific nations and draw on some learnings and experiences from elsewhere in the Commonwealth.

The presentations included the 2018 CAP Outstanding Planning Achievement Award winning project relating to innovative risk-based planning and engagement for Natural Hazards in the Bay of Plenty Region, New Zealand. The project developed a regionally-consistent framework for managing the region's natural hazards, including low likelihood and high consequence hazards, according to their risk (determined by both likelihood and consequence). The panel also included speakers who presented on the Vanuatu Urban Risk Assessment project which received a Commendation at the 2018 CAP awards.

Bryce Julyan, CAP Vice President for NZ and the Pacific, provided a presentation on CAPs contribution to the Caribbean Planning methodology Review it has undertaken in conjunction with Caribbean Planning Association. With Commonwealth Foundation funding a project team was able to undertake the review of the planning methodologies applied across the eastern Caribbean for land use planning at national and local level. In particular this examined the methodologies in light of the impacts of climate-related events that devastated the region in 2017.

Speakers from Urbanice Malaysia shared their experience implementing SDG/NUA frameworks in Malaysia. Urbanice is set up under the Malaysian Ministry of Urban Wellbeing, Housing and Local Government as a Centre of Excellence to promote sustainable and climate responsive urban development.

REVIEW OF NATIONAL & LOCAL PLANNING METHODOLOGIES

Bryce Julyan, Vice President (NZ - Pacific), Commonwealth Association of Planners

Review of National & Local Planning Methodologies - Eastern Caribbean

Bryce Julyan

Vice President (NZ-Pacific)
Commonwealth Association of Planners













Commonwealth Association of Planners

Connecting planners and planning across the Commonwealth

Membership:

6 Continents

28 Countries

Over 40,000 planners



The project

Commonwealth Foundation funding for CAP and Caribbean Planners Association project to review planning responses to the 2017 hurricane season – lessons learnt and tools and mechanisms that could be shared elsewhere







Photo: Caribbean News Weekly - BVI

http://www.fukuoka.unhabitat.org/info/news/puf.html

Background

Eastern Caribbean states are extremely vulnerable to natural hazards and impacts of climate change

Developing generic methodologies for the preparation of National and Local Area Land Use Plans for the region currently being implemented at the national level in the British Virgin Islands (BVI), and at the local level (i.e. the Greater Marigot area) in Dominica.



Photo: BBC - Dominica

http://www.fukuoka.unhabitat.org/info/news/puf.html

Our partners

- Project to review and validate regional methodologies & implications of recent hurricanes on land use planning exercises in BVI & Dominica
- · Practicality validation exercise
- Joint project CAP, Caribbean
 Planners Association (CPA) and
 Caribbean Network for Urban and Land
 management (CNULM)
- Fieldwork and engagement processes incl professionals, state officials and civil society







http://www.fukuoka.unhabitat.org/info/news/puf.html

Key objectives

- To advise the Governments of BVI and Dominica on ways to improve the existing projects being implemented, based upon changing conditions in the islands, in light of the recent hurricanes and a review of the existing methodology
- To advise the Governments and consultants regarding the improvement of Civil Society participation in the planning process
- To advise the inter-governmental Organisation of Eastern Caribbean States (OECS) on possible amendments to the initial methodologies.



Photo: Daily Mail - Dominica

Specific objectives

- Assess the impact of a major event on the generic methodology and how to best integrate on-going land use planning with post disaster planning and recovery
- Provide inputs to the national governments and the consultants working on the projects in improving the ongoing exercises
- Review data collection and analysis strategies and the need for rapid assessments and remote data analysis in the Caribbean context prone to natural disaster
- Provide inputs to review of the OECS Land use planning programs, the two pilot projects and generic methodologies for the preparation of Land use plans in the OECS member states



Photo: Daily Mail - Dominica

http://www.fukuoka.unhabitat.org/info/news/puf.html

Scope

- The workshop was able to use the discussions on the specific review of the National Plan for BVI, the local area plan for Marigot, Dominica and local area planning in St Vincent and the Grenadines and in Antigua and Barbuda to engage in broader discussions on planning methodology and natural disasters.
- The workshop managed to have key public sector planners from 9 of the OECS member states
- Achieved the aim of guidance on the existing methodologies and way forward



Photo: UNDP - Dominica Post Irma

Potential suggestions?

- · Plan making should be part of an integrated process -
 - the importance of land tenure issues to affect the ability to implement and enforce planning and how critical these become in post disaster contexts
 - Links of heritage and cultural issues and linkages to the blue economy could be enhanced
- Good base data and mapping is critical and shared access
- Integrating planning and economic development is critical but even more so in post disaster recovery.
- Design planning processes can be used to support the creation of good physical environments.



Photo: CNN - Tortola

http://www.fukuoka.unhabitat.org/info/news/puf.html

Key recommendations

- Greater integration between land use planning and post disaster planning and recovery regionally and locally
- · Need to address the issues of:
 - · socio-economic and socio-cultural resilience
 - Informal settlements
 - Respect and acknowledgement of indigenous populations and values
- · Make provisions for returning plans and relocation plans
- Greater use of rapid assessments and other approaches to minimise time taken for plan-making
- · Include considerations related to the blue economy
- Build understanding and raising awareness to educate civil society on the value of Planning. Generate
 acceptance of everyone's responsibility as 'stewards' for next generation. Change the mindset that
 Planning is just a regulatory and bureaucratic hurdle to be overcome.

Next steps

- How to support National Governments with critical limitations in institutional capacity for data collection and analysis. Regional level data collection – how to best analyse and map data to have it quickly available.
- How to better harmonize policies and laws supporting the planning and environmental aspirations in a region including better integration of culture and heritage, local economic development and the blue economy.
- How to improve the form and design of settlements and urban areas to both make them more livable, sustainable and resilient to climate change events and natural disasters.



Project team

http://www.fukuoka.unhabitat.org/info/news/puf.html

Thank you





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CAP Vice President (NZ-Pacific)

MAINSTREAMING DRR - A CASE STUDY FROM PORT VILA & LUGANVILLE

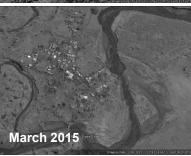
Lesley Hopkins, Technical Director Planning, EECA International Consultants Ltd.



Risk reduction to improve resilience

- Investing in disaster risk reduction for resilience
- Understanding disaster risk
- Strengthening disaster risk governance to manage disaster risk
- Enhancing disaster preparedness for effective response, and to "Build Back Better" in recovery, rehabilitation and reconstruction





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Risk Mapping and Planning for Urban Preparedness

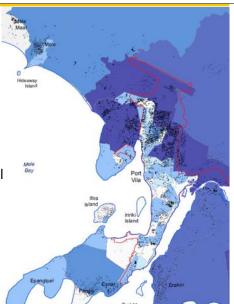
Improving the resilience of Vanuatu's urban areas by expanding existing data on natural hazards and risks and applying this to planning and risk reduction activities.

- Urban growth trends Where are people and property and why?
- Hazard and risk mapping What and where are the risks?
- Risk management strategy How to manage existing and future risks
- Participation and communication action plan How do we communicate the risks?

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Urban Growth Trends

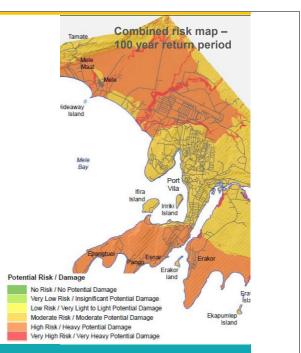
- Growing at 4% per year
- Growth occurring outside municipal boundaries
- Greatest in the north and east of the city
- Mostly lower income residential development and some areas of informal settlement
- Growth derived from people moving into the area
- Landownership a key influencer



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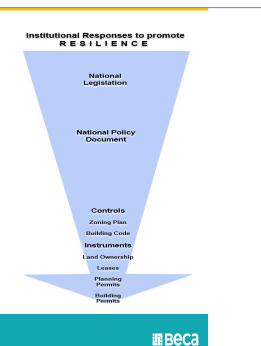
Hazard and risk mapping

- Seismic, river flood, wind, coastal inundation and tsunami
- Existing hazard data
- Mapping hazards for various mean return periods
- Risk parameters
- Urban risk assessment
- Risk maps
- Integrating data into a geospatial repository



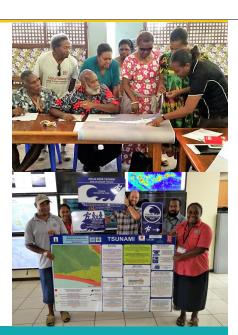
Risk management strategy

- · Institutional response to risk
- The existing land use planning framework
- · Land use planning and zoning policy
- · Development controls and zoning plans
- The Building Code
- · Development instruments



Participation and communication action plan

- Review of existing education, information and communication materials
- · Review of key messages
- Participation and communication plan:
 - Community engagement for allhazard risk reduction
 - Community based tsunami evacuation maps and plans
 - Specific participation mechanisms
- · Standard operating procedures



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Lessons Learnt

- Science provides justification for action
- Give communities information to empower them to make decisions or demand action
- Spread information widely don't hold on to it
- Make it visual (e.g. posters and maps)
- · A champion is required to carry things through
- · Focus on legislation
- · Tools are often available just not used
- · Planning policy not formally adopted so has no teeth
- · Land ownership has a big influence on development

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Challenges

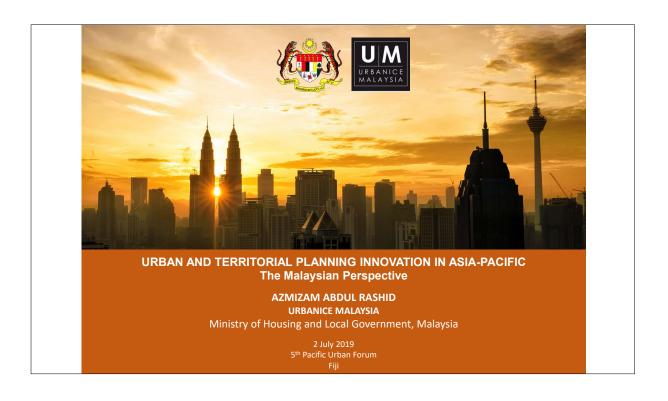
- National level policy required to guide lower level documents
- Existing urban planning rules don't provide for decisions
- · Planning mechanisms are old or in draft form
- Urban planning is less focussed on future land use
- It is easy to defer decisions
- Funding tends to focus on the here and now
- Capacity and training limited qualified planners
- · Continuity building momentum for initiatives
- · Difficult to mobilise resources
- Doesn't attract public attention until an event happens

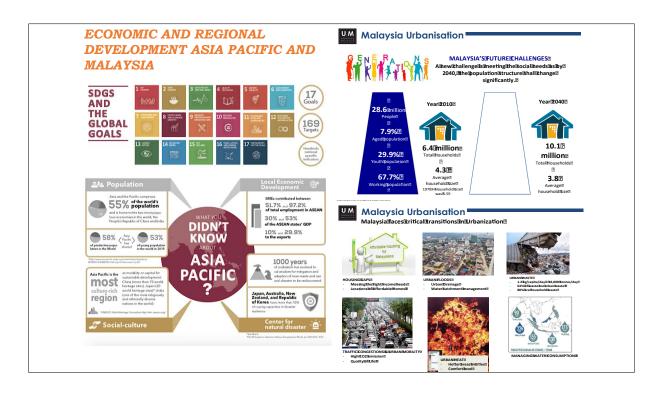


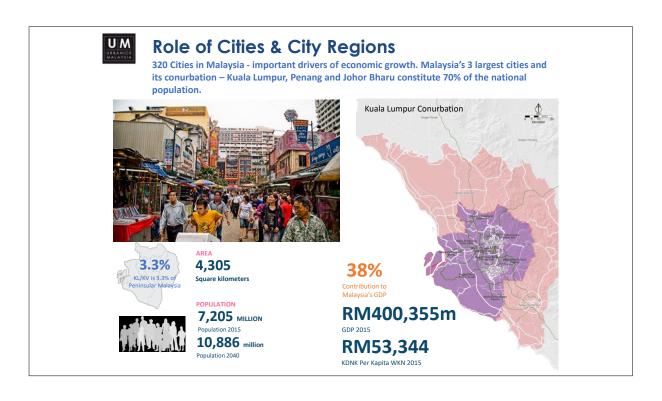
Risk Mapping and Planning for Urban Preparedness Project team:
Graeme Roberts, Team Leader, Beca International Consultants Ltd
Lesley Hopkins, Urban Planner and Project Manager, Beca International Consultants Ltd
Dave Heron, Hazard and Risk Analyst, GNS Science Ltd
Biljana Lukovic, GIS Analyst, GNS Science Ltd
Graeme Smart, Flood Modeller, NIWA
Sylvain Todman, Vanuatu Department of Meteorology and Geo-Hazards
Florence lautu, Vanuatu Department of Meteorology and Geo-Hazards

URBAN & TERRITORIAL PLANNING INNOVATION IN ASIA - PACIFIC

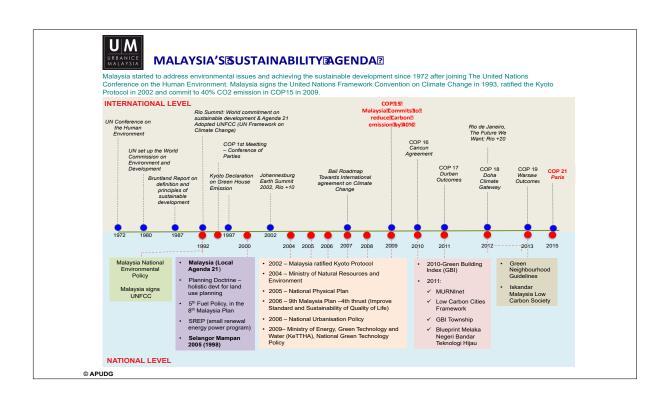
Amizam Abdul Rashid, URBANICE Malaysia, Ministry of Housing and Local Government

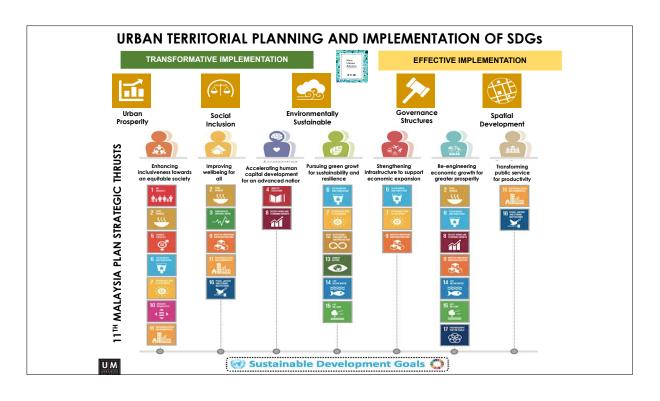






















Malaysia Growth Development Era

The 3 Phase of Malaysian Development Landscape

1970-1990

Eradicate absolute poverty irrespective of race and eliminating identification of race by economic function

1991 - 2020 VISION 2020

To become. A developed nation in our own mould.

3 Phases:

National Development Policy National Vision Policy New Economic Model

NEW MALAYSIA

To be a People's Nation

Shaped by citizens aspirations. Guided by clear targets.

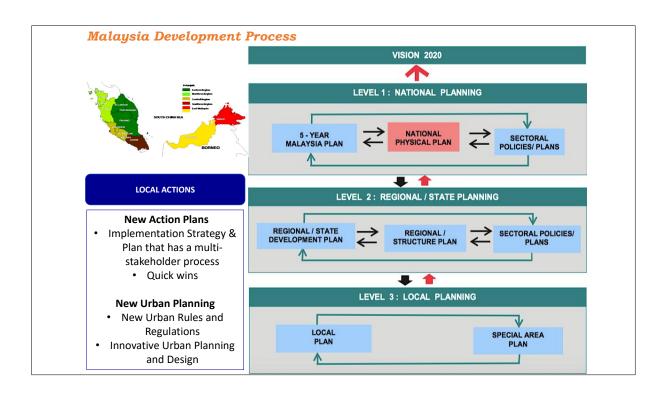
Five Year Malaysia Plan

 1970-1975
 1976-1980
 1991-1995
 1996-2000
 2001-2005

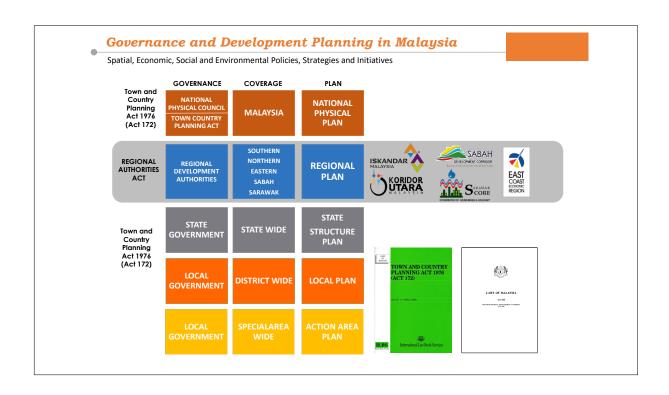
 1st Malaysia Plan
 5th Malaysia Plan
 6th Malaysia Plan
 7th Malaysia Plan

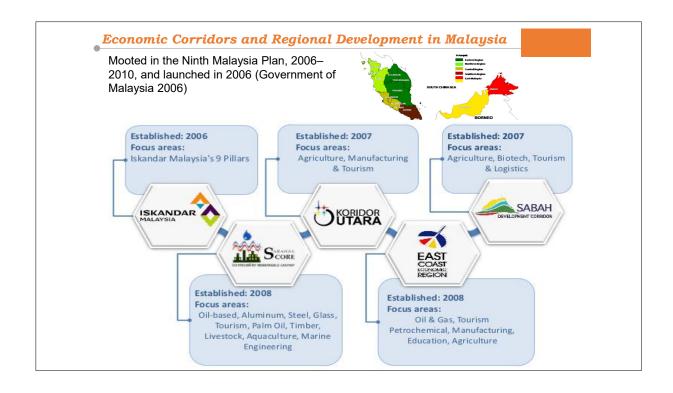
 1981-1985
 1986-1990
 2006-2010
 2011-2015
 2016-2020

 3rd Malaysia Plan
 4th Malaysia Plan
 8th Malaysia Plan
 9th Malaysia Plan
 10th Malaysia Plan







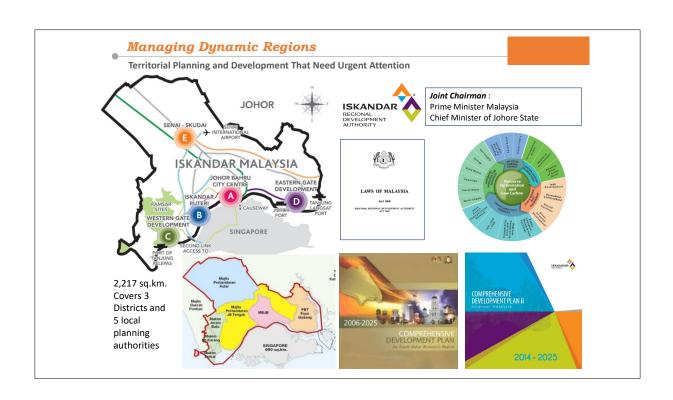


Economic Corridors and Regional Development in Malaysia

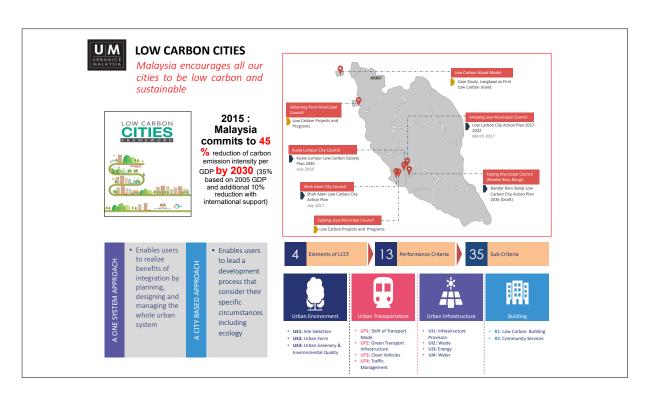
- a. Looking at the picture of Malaysia, the needs to set up a Regional Planning Committee (RPC) for a region in area consisting of two or more states within the country is required according to a provision in Section 6A (Part IIA) of the Town and Country Planning Act 1974 (Act 172)
- provision in Section 6A (Part IIA) of the Town and Country Planning Act 1976 (Act 172).

 b. As stated in Sub-Section 6A(5b), Act 172, the Committee plays a role and holds a responsibility to arrange a comprehensive Regional Plan in the process of regulation and management towards the development of a recion
- towards the development of a region.
 c. Generally, the definition of region is an area covering two or more administrative boundaries.
 d. On the other hand, regional plan refers to a
- d. On the other hand, regional plan refers to a document containing spatial development strategies for a more balanced and fair distribution of growth and dispersal of development as well as to achieve an integrated and efficient infrastructural framework.
- e. It is also a fool for managing the growth and development of city regions or conurbations. Based in the 3rd Thrust, Chapter 17 of the Ninth Malaysia Plan, the main aim of regional planning is to achieve a more balanced inter-regional development. In Peninsular Malaysia, currently there are three planning regions namely East Coast Economic Region (ECER), Northern Corridor Economic Region (NCER) and Iskandar Malaysia (IM) in Southern Johor.

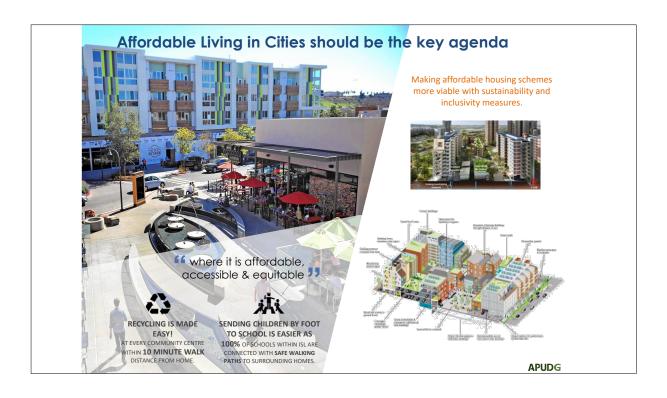
Regional Plan	States Involved	Development Plan	Location Plan
East Coast Economic Region	Pahang Terengganu Kolantan The district of Mersing in Johor	The construction of the main trunkroad of Simpang Pulai-Gua Musang-Kuala Terengganu. A new University in Kelantan and Terengganu. Upgrading of Kuala Terengganu Airport. A food manufacturing Park project, oil palm based industries and an integrated Halal Hub in Pahang.	Targe
Northern Corridor Economic Region	Poriis Kodah Pulau Pinang Northern Porak	Trans-Eastern Kodah Hinterland Highway project in Kodah. Extension of the existing Kulim High Technology Park in Kodah. The construction of the Outer Ring Road and the Second Bridge in Pulsu Pinang. An integrated Halal Hub and Food Manufacturing Park in Kodah. An integrated Halal Hub and Food Terminal Complex in Ipoh, Perak.	large
Iskandar Malaysia	Southern part of Johor - from the Mukim of Serkat in the west, to Pasir Gudang in the east, from Kutai in the north to Johor Bahru in the south.	The development of Nusajaya Township as the new administrative center of Johor. The development of an education hub, a center for creative industry and several tourist attractions. The development of the Johor Logistics Hub, consisting of 2 major international-class posts in Tg. Pelepas and Pasir Gudang and an international airport in Senai. Extension to the existing runway at Senai an integrated logistic hub.	

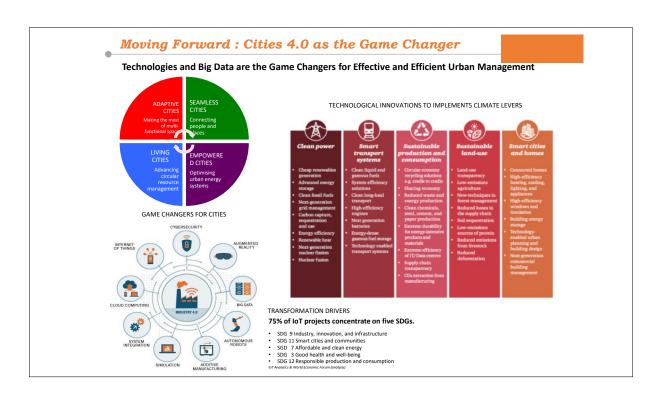














RISK BASED LAND USE PLANNING FOR NATURAL HAZARDS & CLIMATE CHANGE

Wendy Saunders, Senior Social Scientist, GNS Science, New Zealand

Risk based land use planning for natural hazards & climate change





Wendy Saunders, PhD, MNZPI Natural Hazard Planner

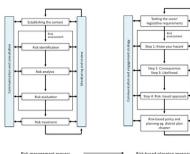




Independent Social Research, Evaluation & Facilitation

What is risk-based planning?

- Based on international risk management framework
- Consistency between governance, buildings, land use



- Risk = consequence x likelihood
- Decisions based on risk rather than hazard
- Smarter development NOT necessarily no development

Fith Pacific Urban Forum, Nadi, 1-3 July 2019

The approach - a five step process

- 1. Know your hazard
- 2. Determine severity of consequences
- 3. Evaluate likelihood of event
- 4. Risk-based approach to policy and resource consents
- 5. Monitoring & Evaluation
- · Engagement strategy for each step
- Focus on consequences

Fith Pacific Urban Forum, Nadi, 1-3 July 2019

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Consequence Table

Consequence	Built			L Martin and Addition	1114-06-6-	
level	Social/cultural	Buildings	Critical buildings	Lifelines utilities	Health & safety	
Catastrophic	≥25% of buildings of social/cultural significance within hazard assessment area have functionality compromised.	≥50% of buildings within hazard assessment area have functionality compromised.	≥25% of critical buildings within hazard assessment area have functionality compromised.	A lifeline utility service is out for > 1 month (affecting ≥ 20% of the town/city population) OR out for > 6 months (affecting < 20% of the town/city population).	>101 dead and/or >1001 injured	
Major	11–24% of buildings of social/cultural significance within hazard assessment area have functionality compromised.	21–49% of buildings within hazard assessment area have functionality compromised.	11–24% of critical buildings within hazard assessment area have functionality compromised.	A lifeline utility service is out for 1 week − 1 month (affecting ≥ 20% of the town/city population) OR out for 6 weeks to 6 months (affecting < 20% of the town/city population).	11–100 dead and/or 101–1000 injured	
Moderate	6–10% of buildings of social/cultural significance within hazard assessment area have functionality compromised.	11–20% of buildings within hazard assessment area have functionality compromised.	6–10% of critical buildings within hazard assessment area have functionality compromised.	A lifeline utility service is out for 1 day to 1 week (affecting ≥ 20% of the town/city population) OR out for 1 week to 6 weeks (affecting < 20% of the town/city population).	2–10 dead and/or 11–100 injured	
Minor	1–5% of buildings of social/cultural significance within hazard assessment area have functionality compromised.	2–10% of buildings within hazard assessment area have functionality compromised.	1–5% of critical buildings within hazard assessment area have functionality compromised.	A lifeline utility service is out for 2 hours to 1 day (affecting ≥ 20% of the town/city population) OR out for 1 day to 1 week (affecting < 20% of the town/city population).	≤1 dead and/or 1–10 injured	
Insignificant	No buildings of social/cultural significance within hazard assessment area have functionality compromised.	<1% of buildings within hazard assessment area have functionality compromised.	No damage within hazard assessment area, fully functional.	A lifeline utility service is out for up to 2 hours (affecting ≥ 20% of the town/city population) OR out for up to 1 day (affecting < 20% of the town/city population).	No dead No injured	

NB for the purpose of Table 21:

- the term "lown/city population" means the catchment of people within the hazard assessment area that is served by the lifeline utility, except that with respect
 to a lifeline utility that predominantly or exclusively serves a population outside the hazard assessment area, it means the population in the area served by the
 lifeline utility.
- the applicable consequence level will be the one that corresponds to the row that represents the highest measured or estimated consequence.

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Hazard	Column A:	Column B:	
	Likelihood for initial analysis [†] AEP (%) [#]	Likelihood for secondary analysis [†] AEP (%) [#]	
Volcanic hazards (including geothermal)	0.1	0.2 0.005	
Earthquake (Liquefaction)	0.1	0.2 0.033	
Earthquakes (Fault rupture)	0.017	0.2 0.005	
Tsunami	0.1	0.2 0.04	
Coastal erosion	1	2 0.2	
Landslip (Rainfall related)	1	2 0.2	
Landslip (Seismic related)	0.1	0.2 0.033	
Flooding (including coastal inundation)	1	2 0.2	

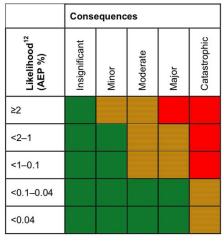
Likelihood Table

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Final risk screening matrix

Informed by engagement with community representatives, iwi, infrastructure providers and experts to determine what low, medium and high risk is.





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^{*}The term "initial analysis" refers to the starting point for risk analysis as described in Step 1 of this methodology. It is the first scenario to be assessed for risk. The term "secondary analysis" refers to any subsequent scenario that is assessed for risk in accordance with Step 5 of this methodology.

[#]AEP (Annual Exceedance Probability) is the probability that a natural hazard event of a certain size will occur, or will be exceeded, in a time period of one year. For example, an inundation level with a 2% AEP means that there is a 2% chance in any one year of that level being equalled or exceeded.





Lessons and challenges

- Engagement takes time
 - But worth the time for robust and transparent decision making
- Time and cost to gather information
- Cumulative and cascading hazards
 - SLR and climate change
- · Capability and capacity building required
 - Guidance
 - Training
 - Follow up support

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Contribution to planning in the Pacific

- Sustainable Development Goal's
 - Goal 11: Make cities and human settlements inclusive, safe, resilient and sustainable
 - Goal 13: Take urgent action to combat climate change and its impacts
- Sendai
 - 30(f) To promote the mainstreaming of disaster risk assessments into land-use policy development and implementation, including urban planning ..., and the use of guidelines and follow-up tools informed by anticipated demographic and environmental changes;
- Pacific New Urban Agenda
 - Sustainable development
 - Environment, resilience & urbanisation
 - Urban governance

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Pacific Urban Platform



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